



## Agenda

Notice of a public meeting of

### Richmond (Yorks) Area Constituency Committee

- To:** Councillors David Blades, Caroline Dickinson, Helen Grant, Bryn Griffiths, David Hugill (Chair), Carl Les, Heather Moorhouse, Stuart Parsons, Yvonne Peacock (Vice-Chair), Karin Sedgwick, Angus Thompson, Malcolm Warne, John Weighell and Annabel Wilkinson; together with Co-opted Member Malcolm Warne.
- Date:** Wednesday, 24th November, 2021
- Time:** 10.00 am
- Venue:** Remote Meeting

Under his delegated decision making powers in the Officers' Delegation Scheme in the Council's Constitution, the Chief Executive Officer has power, in cases of emergency, to take any decision which could be taken by the Council, the Executive or a committee. Following on from the expiry of the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020, which allowed for committee meetings to be held remotely, the County Council resolved at its meeting on 5 May 2021 that, for the present time, in light of the continuing Covid-19 pandemic circumstances, remote live-broadcast committee meetings should continue, with any formal decisions required being taken by the Chief Executive Officer under his emergency decision making powers and after consultation with other Officers and Members as appropriate and after taking into account any views of the relevant Committee Members. This approach was reviewed by full Council at its July meeting and will have been subject to a further review at the County Council Meeting in November.

The meeting will be available to view once the meeting commences, via the following link – [www.northyorks.gov.uk/livemeetings](http://www.northyorks.gov.uk/livemeetings)

Recordings of previous live broadcast meetings are also available there.

### Business

1. **Welcome by the Chairman - Introductions, Apologies and Updates**

2. **Minutes of the Meeting held on 8th September 2021**

(Pages 3 - 12)

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Website: [www.northyorks.gov.uk](http://www.northyorks.gov.uk)

**3. Declarations of Interest**

**4. Public Questions or Statements**

Members of the public may ask questions or make statements at this meeting if they have given notice and provided the text to Stephen Loach of Democratic Services (contact details below) no later than midday on Friday 19 November 2021.

Each speaker should limit themselves to 3 minutes on any item. Members of the public who have given notice will be invited to speak:-

at this point in the meeting if their questions/statements relate to matters which are not

otherwise on the Agenda (subject to an overall time limit of 30 minutes);  
when the relevant Agenda item is being considered.

**5. COVID 19 and LGR - Executive Update - Verbal update by Executive Members**

**6. Schools, Educational Achievement and Finance - Report of the Corporate Director, Children and Young Peoples Services (Pages 13 - 26)**

**7. Elective Home Education - Presentation by the Medical Education Service (Pages 27 - 48)**

**8. North Northallerton Bridge - Update - Report of the Corporate Director, Business and Environmental Service (Pages 49 - 50)**

**9. Richmond (Yorks) Area Constituency Committee Work Programme - Report of the Assistant Chief Executive (Legal and Democratic Services) (Pages 51 - 58)**

**10. Next Meeting**

The next scheduled meeting of the Committee will be held on Wednesday 23rd March 2022 at 10am.

Members may have decided to hold an additional meeting of the Committee in early January 2022, to consider the 2022/23 Budget proposals, and arrangements for that meeting will be circulated in due course.

**11. Other business which the Chairman agrees should be considered as a matter of urgency because of special circumstances.**

Barry Khan  
Assistant Chief Executive  
(Legal and Democratic Services)

County Hall  
Northallerton

11<sup>th</sup> November 2021

For all enquiries relating to this agenda or to register to speak at the meeting, please contact Stephen Loach, Democratic Services Officer on Tel: 01609 532216 or by e-mail at: [stephen.loach@northyorks.gov.uk](mailto:stephen.loach@northyorks.gov.uk)

## North Yorkshire County Council

### Richmond (Yorks) Area Constituency Committee

Minutes of the meeting held on 8 September 2021, commencing at 10am – held remotely via Microsoft Teams.

#### **Present:-**

Members: County Councillors Yvonne Peacock (Vice-Chairman in the Chair), David Blades, Caroline Dickinson, Bryn Griffiths, Heather Moorhouse Karin Sedgewick, Angus Thompson John Weighell OBE, Annabel Wilkinson and co-opted member Malcolm Warne.

Other Cllrs Present: County Councillors David Chance, Gareth Dadd and Andrew Lee.

NYCC Officers: Philip Allott (North Yorkshire Police, Fire and Crime Commissioner), Neil Irving (Assistant Director - Policy, Partnerships and Communities), Steve Loach and Ruth Gladstone (Democratic Services), David Edwardes (Technology and Change) and Liz Simpson (Communications).

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**Copies of all documents considered are in the Minute Book**

**All decisions made by the Committee are subject to the procedure set out in Minute 139, below.**

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#### **139. Chairman's Welcome, introductions and apologies**

The Chairman welcomed everyone to the meeting and read out the following statement:-

Under his delegated decision making powers in the Officers' Delegation Scheme in the Council's Constitution, the Chief Executive Officer has power, in cases of emergency, to take any decision which could be taken by the Council, the Executive or a committee. Following on from the expiry of the Local Authorities and Police and Crime Panels (Coronavirus) (Flexibility of Local Authority and Police and Crime Panel Meetings) (England and Wales) Regulations 2020, which allowed for committee meetings to be held remotely, the County Council resolved at its meeting on 5 May 2021 that, for the present time, in light of the continuing Covid-19 pandemic circumstances, remote live-broadcast committee meetings should continue (as informal meetings of the Committee Members), with any formal decisions required being taken by the Chief Executive Officer under his emergency decision making powers and after consultation with other Officers and Members as appropriate and after taking into account any views of the relevant Committee Members. This approach was reviewed by full Council at its July meeting and agreed that it be continued with a further review taking place at the November meeting of the County Council.

County Councillors Helen Grant, David Hugill, Carl Les, and co-opted member Malcolm Warne submitted their apologies. It was noted that the Chairman, County Councillor David Hugill, had been taken into hospital following a dog attack. Members wished him a speedy recovery.

## **140. Minutes**

### **Resolved**

That the Minutes of the meeting held on 9<sup>th</sup> June 2021, having been printed and circulated, be taken as read and confirmed and signed by the Chairman as a correct record.

## **141. Declarations of Interest**

There were no declarations of interest to note.

## **142 North Yorkshire Police, Fire and Crime Commissioner – Plans and Policies**

The recently elected Police, Fire and Crime Commissioner, Philip Allott, provided a presentation to Members, highlighting the following:-

### **Priorities and Plans**

- Briefing and Site Visits
- Out and about with North Yorkshire Fire and Rescue Service
- Out and about with North Yorkshire Police

### **Initial priorities**

#### **Tackle Neighbourhood Crime**

- Clamp down on drugs
- Deal with County Lines and pervasive recreational drugs.
- A new approach to Anti-Social Behaviour
- Reinvigorate partnership work to solve the root causes.
- Counter cross-border crime
- Protect our borderlands from travelling criminals.
- Reduce reoffending
- Reform offending behaviour to reduce persistent criminality.

### **Protect the vulnerable and victims**

- Prevent harm before it happens
- Instil a prevention first culture in both Services.
- Promote the Victim's Code
- Ensure victims get a rigorous, timely and empathetic service.
- Enhance safety for women and girls
- Counter domestic and public violence and prevent offending behaviour.
- Developing a Women & Girls Strategy which will be live in the new year
- Tackle hate crime
- Help build an inclusive society
- Develop a Public Safety Service
- Work to prevent vulnerability collaboratively.

### **Enhance rural services**

- Fair funding - To meet the challenges of serving the largest county in England.
- On Call Fire Service - Reform the Service to recognise their commitment and improve availability.
- Stop speeding - Deal decisively with road safety on rural roads and in villages.
- Rural and wildlife crime - Proper recognition of the impact of crime in rural areas.
- Dog theft - Criminalise the offence and improve the response.

## **Services that are fit for the future**

- Properly equipped - Ensure Services have the technology to keep them at the cutting edge. Make sure estate, fleet and equipment is up to date and meets the need. New combined Police and Fire Station in Ripon
- Customer focused - Improve 101 response times.
- Enhance collaboration - Foster new cross-border agreements to protect our area. Work closer with local partners to improve prevention. Pool resources to co-fund and co-commission
- Save to re-invest - Maximise efficiency to release funds to re-invest in frontline services.

## **Force Control Room**

Currently experiencing significant demand

- 999 – August daily demand in excess of New Year's Eve – 300+ calls per day, highest 368 on 29 Aug.
- 101 – daily average peaked in August at 761 – 100 more than usual daily average in August

Staffing to demand

- Changing shift timings to ensure maximum cover at peak demand
- Recruited an additional 8 staff and temporarily increasing by 6 FTE

Digital channels

- Single Online Home – digital contact and transactions
- Publish peak times and live call waiting / call volumes

## **Governance**

- Intend to maintain current governance arrangements
- Home Office PCC Review part 1 requires a resilience plan be in place
- Deputy may be mandated, but decided not to appoint and to review in 12 months
- Areas for Investment in the OPFCC – and for Chief Executive to deliver – to provide resilience and equally importantly enhance Service Delivery for North Yorkshire and the City of York
- Establish permanent and resilient leadership, management and organisational development model as part of an overall Business Development Strategy
- Put in place a Delivery and Governance Plan to ensure delivery of the PCP and FRP – and enhance good governance of policing and fire.
- Communications, Digital Engagement
- Education Sector and Youth Engagement
- Ensuring our Customer Service model is enhanced and resilient

## **Plans and Consultations**

### **Analyse**

- Goal
  - Commitments
  - Risk profile
  - Public need
  - Service and partner needs
- June- August

## **Consult**

- 12 weeks
- Open and representative survey
- Street events
- Focus groups  
Aug-Nov

## **Publish**

- Finalise Plans
- SMART outcomes
- Evaluation framework
- Panel review  
Nov-Jan

## **Consultation on Police and Crime and Fire and Rescue Plans**

- Consultation Questionnaire live on-line 16 August
- Town centre public consultations started 23 August
- Skipton 17 Sep and 10 Oct, Northallerton 8 and 29 Sep, York 12 and 22 Oct
- Harrogate 2 Oct, Malton 11 Sep and 9 Oct, Selby 20 Sep, Richmond 25 Sep
- Scarborough 6 Oct
- Telephone interviews with selected residents to meet demographic profile
- Telephone interviews with businesses
- Local councils to be asked for input

## **Commissioning priorities**

- Recommissioning of Sexual Assault Referral Centre and Child Sexual Assault Assessment Service ahead of UKAS accreditation
- Renewed Victim Needs Assessment
- Implementation and evaluation of new Diversion Services
- Implementation of new Young people in Domestic Abuse households service
- Recommissioning of Independent Victim Adviser service and Youth Commission
- Review of Child Sexual/Criminal Exploitation and CSCE Parent Liaison services

## **Working in Partnership**

- Reinvigorate relationships across local government and wider partnership landscape
- Looking to work closely with partners on issues and joint priorities
- Keen to engage broadly and welcome support to gather public views and understand local concerns

Following the initial presentation, Members discussed the issues raised and the following matters were highlighted:-

- A Member raised concerns regarding the excessive noise created by motorcycles travelling in and out of her area and asked whether the Police could carry out checks to determine whether legal limits were being adhered to and that the correct noise limiters were in place. The Commissioner recognised that this was a significant issue for local communities. He noted that action was taken against this when identified by Officers, but he would enhance the response in specific hot-spots. He also stated that work would be carried to highlight this issue with Biking Magazines, to try and pro-actively address this.
- A Member noted that the issue of travellers parking on private land was about to be considered by Parliament and it was asked whether this would address the concerns of local communities in respect the Police not responding effectively when land is used without permission. The Commissioner recognised this issue, and noted that

Parliament was looking to provide more powers to the Police to address this. He noted that North Yorkshire Police took appropriate action to address these situations through the available legislation.

- A Member referred to the use of Vehicle Activated Signs (VAS) in the Northallerton area and the success these have had in reducing the speed of traffic. He asked how these could be purchased to encourage reduced speeds in other areas. The Commissioner outlined the partnership approach to the deployment of VAS alongside local Councils and Highways. He stated that he was happy to liaise with local residents regarding their traffic concerns, but emphasised funding was not always available for items such as VAS, and other solutions had to be considered.
- The presence of Police Officers and PCSOs was highlighted as being important for the reassurance of local communities, and it was hoped that this would continue to be built upon.
- It was asked how co-ordination with the Probation Service was undertaken and how the location of ex-offenders could be identified. The Commissioner stated that the Police worked closely with the Probation Service and have a good working relationship, with the every effort made to try to prevent re-offending.
- A Member raised the issue of the difficulties faced in recruiting fire fighters in some local communities.
- Via the Clerk, the Chairman noted that Appleton Wiske Parish Council were seeking a 20mph zone through the village and were seeking the support of the Committee, Highways and the Police for that. In relation to this an Executive Member stated that the County Council had a 20mph Zone Working Group which took account of the fact that North Yorkshire Police would not support any applications for 20mph Zones unless appropriate reasons were provided. Emphasis was placed upon reducing speed through local communities through other means, with all relevant organisations engaged with this. It was also noted that 20mph Zones were not a panacea for speeding issues.
- The Chair had also asked for a message from Appleton Wiske Parish Council to be relayed to the Commissioner in respect of them having invited Mr Allott to a Parish Meeting but were yet to receive a response. The Commissioner stated that he had received a great deal of correspondence but would reply to the invite shortly. He noted that it would be difficult to meet all Parish Councils, individually, but would be able to meet a number of Parishes should they co-ordinate a meeting together.
- A Member highlighted a number of scams that were being generated in the name of NHS Direct. It was requested that details be forwarded to the Commissioner so that he could discuss these with the Chief Constable.

#### **Resolved –**

That Mr Allott be thanked for his presentation, the contents of which be noted.

#### **143. Public Questions and Statements**

There were no public questions or statements.

#### **144. NYCC Response to COVID 19 Pandemic – Executive Members' Update**

County Councillor Andrew Lee, whose Executive portfolio includes public health, highlighted the following:-

- The current 7 day rate for North Yorkshire was 354 per 100k population, with the England rate being 329.
- North Yorkshire was currently in an upward trend due although the Hambleton District had dropped slightly on previous figures.
- Vaccination rates were now around 90%, with over 80% having now received two jabs. The vaccine programme continued to work well with lower hospitalisations despite increased rates.



- Moving into Autumn it was likely that rates would again increase as young people returned to schools. The rates of infection would continue to be closely monitored.
- The majority of cases were currently in work settings and care homes with support provided where necessary.

County Councillor David Chance, whose portfolio includes Stronger Communities, highlighted the following:-

- Six Community Support Officers continued to provide assistance in the Richmond Constituency although the demand for their services was decreasing.
- A larger amount of time was now being spent on befriending individuals and encouraging them back out into the community to carry out tasks for themselves. This was also used as an opportunity to check on the health and wellbeing of individuals.
- Over 300 volunteers, co-ordinated through Stronger Communities were active in the area, and more face-to-face activities were now taking place.
- Drop ins, workshops and events were now starting to take place to encourage people to meet together again.
- Further funding had been provided by DEFRA to assist local communities.
- In relation to the resettlement of Afghan refugees 117 had been located in North Yorkshire, around 1% of the total for the UK. The majority had been removed from Afghanistan for their own safety and were currently located in a Scarborough Hotel, before they are moved to more permanent housing. The initiative was being led by Central Government.

Members discussed the update and the following issues were highlighted:-

- A Member asked how many people were currently in hospital due to COVID .In response it was stated that there were 143 throughout the County, but there was no breakdown available for each individual hospital. The level had risen slightly recently.
- It was stated that recent reports had indicated that flu vaccines were in short supply and, with winter approaching, it was asked how this was to be addressed. In response it was stated that the details on the availability of the flu vaccine were not available currently, and details would be provided to Members in due course.
- A Member noted that there had been a great deal of anxiety for some individuals in respect of leaving their homes and beginning to resume some normality of life, and she highlighted the work of the CSOs in assisting these people to reintegrate into their local communities..

#### **Resolved –**

That the Executive Members be thanked for their updated the contents of which be noted.

#### **145. Rural Commission - Findings and Recommendations**

Neil Irving - Assistant Director, Policy, Partnerships and Communities provided a presentation on the on the findings and recommendations of the Rural Commission, following their recent study, highlighting the following:-

##### **Background**

Why it was set up  
 Who was involved  
 What it was (and what it was not)  
 How it worked  
 Key recommendations  
 Next steps.



## **Rural economy**

- Devolution is critical to ensuring the right use of investment in the region and the Commission calls on the Government to agree a deal as a matter of urgency.
- The County Council must encourage investment in the region. This could be pursued through a mutual bank, with supporting funding from the Levelling Up Funds or the Shared Prosperity Fund.
- The Commission sees a role for North Yorkshire leading in green employment including food, farming, forestry, and renewable energy. The Levelling Up Funds or the Shared Prosperity Fund must provide seed funding support to be match funded by industry.

## **Energy transition**

- The Government must invest in an electricity structure that does not overlook rural and remote areas.
- The LEP and the County Council must advocate for investment in rural electricity infrastructure.
- The National Parks and Areas of Outstanding Natural Beauty should execute an enabling strategy to permit the essential infrastructure and upgrades to buildings to be undertaken, to ensure a 'fit-for-purpose' future within these protected landscapes.

## **Digital connectivity**

- The National Parks and Areas of Outstanding Natural Beauty must establish a Digital Inclusion Group to advise on a digital infrastructure that will be acceptable for these protected regions.
- The Government and OFCOM must understand digital connectivity as a human right. This is as much a human right for people in rural and remote areas as it is in urban areas. The Commission advocates that the Government begin by connecting its most remote citizens to avoid the typical lagging-behind model.
- DCMS must place a higher priority on digital inclusion in rural communities and set out a strategic approach to address the issue for North Yorkshire and other sparsely populated areas. The Shared Prosperity Fund could be used as a vehicle to address this issue.

## **Farming and land management**

- Defra must have a more integrated approach to farming, land management and the environment. It must recognise that farming and land management practices are central to achieving environmental targets. Working with Nature, rather than substituting for it, will deliver the most profitable farms in conjunction with the most sustainable Nature.
- The County Council, in conjunction with the Yorkshire Agricultural Society, should facilitate a new Farm Business Task Force to direct the culture change needed for the farming future and to ensure changed business practice meets environmental targets. This should liaise closely with the national Agricultural Productivity Task Force.
- Defra must provide free business coaching and mentoring support to help farm businesses survive and restructure, whilst ensuring support is in place to help farmers exit the industry with dignity.

## **Rural schools, education and training**

- The Commission believes that DfE must revise its National Funding Formula to ensure increased support for rural super sparse secondary schools.
- The County Council must lead on pioneering a two-stream educational system post GCSE in rural and remote areas, with one stream focusing on vocational education while the other remains academic.
- The County Council and the LEP must strengthen the offer for post-16 education and provide a better sense of future for young people.

## **Rural housing**

- The formula for designating affordable housing must be revised by MHCLG so that it does not reflect market value in an area but rather average income in the area.
- Local authorities should have the power to levy a charge on second homes, which must stay in the county and be used to further affordable housing.
- Each parish in rural North Yorkshire should build five houses over a ten-year period. 40% of this housing stock must be affordable or available for rental.

## **Rural transport**

- The Commission believes that Defra must make it clear what rural fund will replace the loss of the EU Rural Development Programme funding which allowed local communities to respond imaginatively to local needs around transport.
- Until the devolved authority is established, the County Council must have the power to use Shared Prosperity Funds and Levelling Up funds to design relevant schemes for rural and remote areas in North Yorkshire.
- The Commission believes that the County Council should take up the opportunity to provide more innovative passenger transport such as demand responsive transport across the county.

## **Cross cutting themes**

- Devolution is critical to securing long-term investment into the region and the Commission calls on the Government to agree a deal as a matter of urgency. This will allow North Yorkshire to ensure best use of levelling up funds for its remote and rural regions.
- The County Council must establish an Advisory Task Force to include civil servants, rural business, banking and industry, academic and scientific expertise, and communities to take forward our recommendations.
- The Commission urges the government to ensure Levelling Up funds recognise the needs of sparsely populated northern regions as much as the needs of northern industrial regions.
- Community and social infrastructure are critical. The Government must ensure Levelling Up funds protect social infrastructure in remote and rural regions.

## **Next steps:**

- Report has 57 recommendations to 17 organisations
- Substantial interest from press and influencers
- Report broadly supportive of NYCC ambitions
- Response from NYCC agreed by Executive on 21 September
- Opportunities to open new, or to reinforce existing, discussions with government and others

Members discussed the presentation and the following issues were highlighted:-

- A Member stated that housing was a major issue in rural areas with rising house prices forcing some families out of rural communities. She welcomed the proposal to build 5 houses over a 10 year period in rural communities, but also felt that these houses should be available to buy, as well as rent, enabling families to remain within those communities and help them to be sustainable.
- A Member welcomed the report, highlighting the promotion of Rural Transport and encouraging the development of the “Your Bus” scheme for younger people and the recently trialled on demand services.
- The issue of the decreasing availability of banking services in rural areas was raised by a Member and suggested that further consideration should be given to providing multiple banking services in one location, as requirements were unable to be met through ATMs alone. In response it was stated that this issue had previously been

given extensive consideration through the County Council's Scrutiny service, and there was nothing further to add to that discussion currently, however the issue would be fed back to the Rural Commission. The Member considered that Scrutiny had investigated this issue a number of years ago, and, as the situation had moved on, it was time for a further consideration to be given.

- A Member referred to the issue of carbon reduction and the difficulties faced in rural areas of addressing this. It was acknowledged that, particularly in remote spots, where utility services were not always in place, dwellings relied on oil for energy, and changing that would be difficult. Further developments would be required to ensure that appropriate, greener energy could be provided in all locations in the future.
- It was suggested that the details of the presentation should be rolled out to Parish Councils to allow local action to be developed on the findings and recommendations.

#### **Resolved –**

That Mr Irving be thanked for the informative presentation, the contents of which be noted.

#### **146. North Northallerton Bridge – update**

The project co-ordinator for NYCC Pam Johnson, had provided a report on the progress of the project but was unable to attend the meeting, therefore, an update was read out by the Clerk, outlining the following:-

- The finished bridge would carry a 7.3 metres wide road with footways behind both kerbs.
- Only the first set of beams were currently in place.
- The second set over the railway would be lifted into place overnight on the Saturday following the meeting when the principle contractor would have 'possession' of the railway from Network Rail to carry out the lift.
- The third set of beams were due to be delivered to the Western side of the site on the Sunday and lifted into place on Monday. All this work was of course weather sensitive.
- Once all three sets of beams were in place :
  - o the bridge deck which sits on the steel beams would then be constructed
  - o drainage etc would then be installed.
  - o the final road surfacing would then be laid over the embankments and bridge.
- Final safety checks would then need to be undertaken before the whole route could be opened to vehicles and pedestrians.

#### **Resolved –**

That the update report be noted

#### **147. Work Programme**

Considered -

The report of the Assistant Chief Executive (Legal and Democratic Services) providing a Work Programme for Members to consider, develop and adapt.

It was noted that Members were invited to identify issues for inclusion in the Work Programme outside of the meeting and inform the Clerk accordingly.

Further consideration of flooding issues and flood prevention work in the Constituency area would be undertaken by a Working Group of the Committee, consisting of 3 to 5 Members, with feedback and findings submitted to the full Committee in due course.

**Resolved -**

That the Work Programme be noted.

**148. Other Urgent Business**

The Chairman accepted the following as an urgent issue due to the need to resolve the matter as quickly as possible.

**Bilsdale TV Mast and Transmitter – Loss of services in the area**

A Member raised concerns that, following a fire at the mast a number of weeks ago, with local TV and radio services having been lost, there appeared to be no definite resolution to the issue, despite assurances that work was being carried out to resolve this.

Further complications had subsequently arisen regarding land ownership and a number of temporary solutions had proved unsuccessful for many local residents. It was considered that this was of particular concern for elderly and vulnerable people who relied on these services. There was also an issue of compensation, and at what level, for those affected. Members agreed that the matter required resolving as quickly as possible. It was noted that the local MP, Rishi Sunak, had been made aware of the situation and it was suggested that communication from the Committee should be made, to emphasise the concerns.

**Resolved –**

That the Committee write to Rishi Sunak MP, highlighting their concerns regarding the loss of TV and radio services in the local area, following the fire at the Bilsdale mast and transmitter, with a view to resolving this matter as speedily as possible, and for levels of compensation to be determined.

**149. Next Meeting**

**Resolved -**

That the next scheduled meeting of the Area Constituency Committee would take place on Wednesday 24<sup>th</sup> November 2021 at 10am.

The meeting concluded at 11:45am.  
SML



**North Yorkshire County Council  
Richmond (Yorks) Area Constituency Committee  
24 November 2021**

**Schools, educational achievement and finance**

**1.0 Purpose of the Report**

- 1.1 To inform Members of the local educational landscape, educational achievement and the financial challenges which affect schools in the Richmond constituency committee area.

**2.0 Local educational landscape**

- 2.1 There are now 18 primary academies and 4 secondary academies within the Richmond (Yorks) constituency area. The academy conversion rate for primary schools is similar within the constituency area when compared to the county as a whole (29% compared to 32.1% in North Yorkshire.) The academy conversion rate for secondary schools is lower (57.1% compared to 62.8% in North Yorkshire).

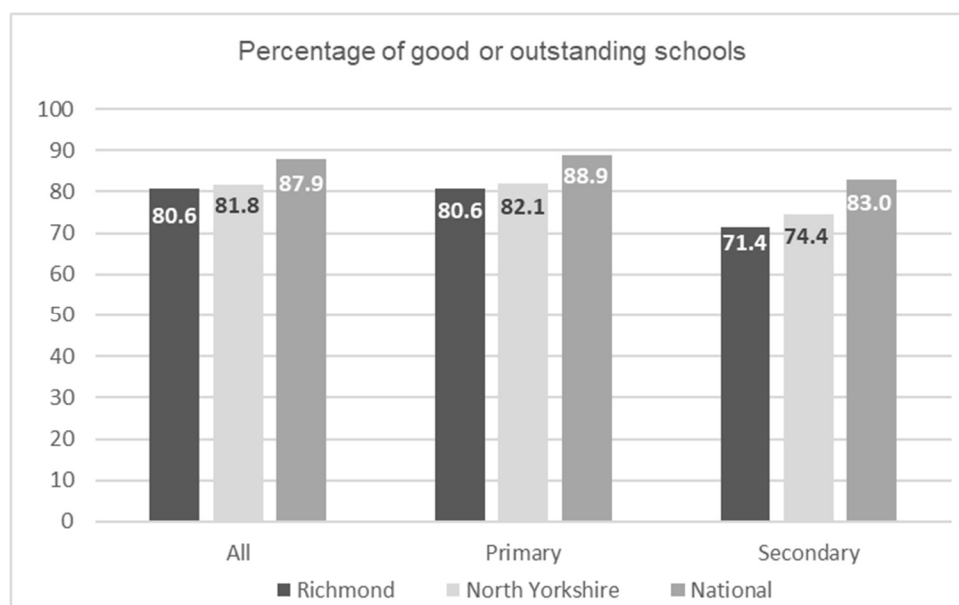
**Summary of schools' status – September 2021**

	<b>Schools in North Yorkshire</b>		<b>Schools in Richmond (Yorks) ACC area</b>	
Primary Maintained	205	67.9%	44	71.0%
Primary Academy & Free School	97	32.1%	18	29.0%
<b>Total</b>	<b>302</b>		<b>62</b>	
Secondary Maintained	16	37.2%	3	42.9%
Secondary Academy	27	62.8%	4	57.1%
<b>Total</b>	<b>43</b>		<b>7</b>	
Special Maintained	7	70%	2	100%
Special Academy	3	30%	0	
<b>Total</b>	<b>10</b>		<b>2</b>	
PRU Maintained	4	80%	1	100%
PRU Academy	1	20%	0	
<b>Total</b>	<b>5</b>		<b>1</b>	
<b>Total maintained</b>	<b>232</b>	<b>64.4%</b>	<b>50</b>	<b>69.4%</b>
<b>Total Academy</b>	<b>128</b>	<b>35.6%</b>	<b>22</b>	<b>30.6%</b>
<b>Overall Total</b>	<b>360</b>		<b>72</b>	

### 3.0 School standards

#### 3.1 School Ofsted judgements

In the constituency area 80.6 per cent of primary schools are judged good or outstanding by Ofsted, which is below the North Yorkshire and national averages. In terms of secondary schools, 71.4 per cent are judged good or outstanding, which is also lower than the North Yorkshire and national averages. There are 26 schools currently judged requires improvement or inadequate in the constituency area.



#### 3.2 Attainment overall

The Committee has previously (25 November 2020) considered a report which contained all of the key attainment data for 2017, 2018, and 2019.

Over the last 2 years, exams and assessments in schools have not taken place because of the disruption to students' education caused by the coronavirus (COVID-19) pandemic.

In 2020, GCSEs, AS and A level exams, and those for some equivalent qualifications, faced widespread cancellation and were replaced with a grading process involving centre assessment followed by statistical standardisation. Ultimately, statistical standardisation was dropped in favour of teacher/ centre assessment, unless the adjusted grades were higher.

Summer 2021 assessments were awarded based on teacher or centre assessment and no statistical adjustment processes were used. Final results for many qualifications, including GCSEs and A Levels, were released to schools in August 2021. Review and appeal processes have been made available where students believe they received the wrong grades, but overall, final grades were significantly higher in both 2020 and 2021 than in 2019.

The Government intends for GCSEs, AS, A Level and equivalent assessments and exams to go ahead in England in summer 2022 and has consulted on assessment arrangements. It is proposing some changes to general, and vocational and technical qualifications (VTQs). Additionally, current plans would see school-level performance (league) tables reintroduced for the end of the GCSE phase (key stage 4) in 2022; school-level information is not being published during either 2020 or 2021. Further detail is expected about how the assessments will be graded in 2022 and beyond. Some concerns remain about whether these measures will go far enough to address inequalities, and whether schools, colleges, and students will have enough notice of the final arrangements.

In primary schools, national curriculum assessments due to be held in summer 2020 and summer 2021, including tests, teacher assessments and the phonics screening check, were also cancelled too. These statutory assessments are expected to resume in 2022 and we will also see the wider introduction of the Reception Baseline Assessment.

Due to the changes in exams and assessments, the DfE has not collected and released school data for comparative purposes and so there is nothing to report to this Committee until Autumn 2022 when the results of the summer 2022 cycle will have been published.

### **3.3 Not in education, employment or training**

There were 946 young people recorded in Year 11 living in this constituency in May 2020 and of this cohort only 21 (2.22%) were not in education, employment or training after leaving school as of August 2021.

## **4.0 Fixed-term and Permanent Exclusions**

### **4.1 Fixed-term exclusion incidents**

In the 2020/21 academic year, there have been a total of 3257 fixed term exclusions for a total of 1462 individual children in North Yorkshire. 275 of these children were on roll of mainstream schools in Richmond constituency.

In the same period last year, there were 4189 fixed-term exclusions for a total of 1491 individual children, 251 of these children were on roll of mainstream schools in Richmond constituency.



<b>Fixed term exclusions</b>				
<b>Academic year</b>	<b>Richmond</b>	<b>North Yorkshire</b>	<b>Percentage of North Yorkshire total</b>	<b>Most common reason</b>
<b>2020/21</b>	491	3257	15.1%	Persistent or general disruptive behaviour (32.0%)
<b>2019/20</b>	702	4366	16.1%	Persistent or general disruptive behaviour (43.0%)
<b>2018/19</b>	867	5962	14.5%	Persistent disruptive behaviour (53.4%)
<b>2017/18</b>	1020	6,005	17.0%	Persistent disruptive behaviour (45.2%)
<b>2016/17</b>	918	4,583	20.0%	Persistent disruptive behaviour (46.5%)

In 2019/20 schools in the constituency area had a 16% share of the total schools population in North Yorkshire and a 16% share of fixed term exclusions for the whole county, this decreased to 15% in the 2020/21 academic year.

#### **4.2 Permanent exclusions**

In 2020/21, there were 26 permanent exclusions from schools in the county, three of which were for children in Richmond area schools. In the same period of 2019/20, there were 52 permanent exclusions, 15 of which were from Richmond.

<b>Permanent exclusions</b>				
<b>Academic year</b>	<b>Richmond</b>	<b>North Yorkshire</b>	<b>Percentage of North Yorkshire total</b>	<b>Most common reason</b>
<b>2020/21</b>	3	26	11.5%	
<b>2019/20</b>	15	52	28.8%	Drug and alcohol related (6 exclusions)
<b>2018/19</b>	16	87	18.4%	Persistent disruptive behaviour (61.5%)
<b>2017/18</b>	17	103	16.5%	Persistent disruptive behaviour (35.3%)
<b>2016/17</b>	13	86	15.1%	Persistent disruptive behaviour (46.2%)

- 4.3** From September 2020 the transition of the Pupil Referral Service (PRS) to provide preventative places to reduce the need for secondary exclusions has been introduced. Schools are able to request placements at the PRS as part of a joint education programme for children that are disengaging from mainstream school. The partnership approach between the PRS and school will ensure that children receive the necessary support without a permanent exclusion. Post implementation review of this practice was due to be carried out this year but has been delayed due to Covid 19 and will take place next year.

## **5.0 Special Education Needs and Disabilities**

### **5.1 Targeted Mainstream Provision- Reshaping of SEN Provision in Richmond area over the 2020/21 Academic Year**

The development of the new model of provision, Targeted Mainstream Provision (TMP) is intended to help the LA meet demand for full time education provision for children with SEND and who have an Education, Health and Care Plan. This model delivers provision for children and young people who are able to access mainstream education but with additional support for their special educational needs.

Over the 2020/21 academic year both secondary and primary Communication and Interaction targeted provision to support children and young people in this area are being developed. Wensleydale School and Alverton Primary School have been approved to provide TMPs for Communication and Interaction needs. A partnership between Thirsk School and Hambleton and Richmondshire PRS has also been approved to deliver a TMP for Social, Emotional and Mental Health needs for Secondary age pupils and Stokesley Academy will deliver SEMH provision for primary aged pupils. Comprehensive plans for capital works are currently being developed to ensure that high quality provision can be delivered on these sites.

Work is continuing through 2021/22 to increase the amount of TMPs in areas which do not yet have host schools identified, to ensure that the LA has capacity to meet demand for this provision.

The 'outreach' offer for children and young people with SEND continues to be met by the SEND multi-disciplinary hubs made up of specialist staff employed directly by the Local Authority including specialist teachers, practitioners, educational psychologists and therapists.

### **5.2 SEN Statistics for Constituency Area**

As of January 2021 there were 574 children living in the constituency with a North Yorkshire funded EHC plan, 16.2% of the North Yorkshire total. The most common needs for children with a North Yorkshire funded EHC plan living in the area are Autistic Spectrum Disorder (ASD) at 40.1 % and Social, Emotional and Mental Health (SEMH) at 16.9%, and Moderate Learning Disabilities (MLD) at 16.0%.

As of January 2021 school census there were 1789 children recorded as SEN Support from schools in this constituency, 19.2% of the North Yorkshire total. The most common needs for children receiving SEN support in the area are Speech, Language and Communication at 22.0% and Specific Learning Difficulties (e.g. Dyslexia) at 20.3%.

## **6.0 Elective Home Education**

As of 31st August 2021 there were 904 children recorded as Electively Home Educated in North Yorkshire, 118 of which were formerly from a mainstream school in Richmond ACC. At the same point last year, there were 688 children EHE in North Yorkshire, 101 formerly from a mainstream school in Richmond ACC. This represents a 31% increase in North Yorkshire and a 17% increase in Richmond ACC.

Between 1st Sept 2020 to 31st August 2021, 483 children became EHE in North Yorkshire, 69 of which were formerly educated in a mainstream school in Richmond ACC. This figure was 43 from Richmond of 294 becoming EHE in North Yorkshire, in the same period last year.

## **7.0 School Finance**

### **7.1 Schools in Financial Difficulty – the countywide position**

As of March 2021 the overall position for North Yorkshire Schools was:

- 22 schools with accumulated deficits totalling £7.5M
- This was an increase of £0.4M from 2019/20 (after adjusting for school closures, amalgamations and academy conversions in 2020/21)
- Deficits range from £1k (special school) up to £1.6M (special school)
- The average primary school deficit is £57k
- The average secondary school deficit is £596k
- 3 schools out of the 22 have since converted to Academy status or closed since 31<sup>st</sup> March 2021
- Of the 19 schools remaining, 9 schools are predicting that their position will deteriorate, 8 are projected to improve their financial position and 2 are projected to return to a surplus position as at 31<sup>st</sup> March 2022

### **7.2 School Projections - Based on May 2021/22 Start budgets**

- 143 LA maintained schools (67%) are projecting an in-year deficit in 2021/22
- 6 schools are projected to move from a surplus balance to a deficit balance by March 2022
- 12% (26 schools) are forecast to be in deficit at 31<sup>st</sup> March 2022, this is projected to rise to just under one in five by March 23 and just under two out of five by March 24.

	<b>2018/19</b> (Actual)	<b>2019/20</b> (Actual)	<b>2020/21</b> (Actual)	<b>2021/22</b> (Forecast)	<b>2022/23</b> (Forecast)	<b>2023/24</b> (Forecast)
<b>Number of Schools in Deficit</b>	47	37	22	26	40	79
<b>Value of Deficit</b>	£6.0M	£7.2M	£7.5M	£8.5M	£9.4M	12.8M
<b>Proportion of schools in deficit</b>	18%	15%	10%	12%	19%	37%

### 7.3 Funding

- Concern around overall quantum of funding given cost pressures (e.g. future pay awards, the longer term impact of the Covid pandemic in terms of additional expenditure requirements and potential income losses).
- North Yorkshire secondary schools are placed 138 out of 150 local authorities in terms of funding. On average, a school in North Yorkshire will receive £5,570 per pupil in 2021-22 compared to a national average of £5,935. Comparing the funding for a 1,500 pupil secondary school this equates to a difference in funding of £0.5m.
- North Yorkshire primary schools are placed 35 out of 150 local authorities in terms of funding. For primary schools, a North Yorkshire school will receive on average £4,715 per pupil compared to a national average of £4,611.
- Concern over the impact of continued high needs financial pressures on school budgets.
- North Yorkshire has a number of schools that, geographically, are vital in serving their local communities. Inadequate sparsity funding and general financial pressures for smaller, rural secondary schools, continues to be a significant concern. DfE proposed changes to increase sparsity funding will come into effect for 2022/23 school funding, however the maximum sparsity funding increase for a small secondary school is £10k. NYCC continues to lobby the DfE and local MPs for higher levels of funding for the small, rural secondary schools within the LA.

## 7.4 Schools in Financial Difficulty – Richmond

2021/22	2023/24
3 schools projecting to be in deficit by March 2022; 7% of schools in Richmond.	10 schools projecting to be in deficit by March 2024; 24% of schools in Richmond.
2 secondaries; 1 special.	7 primaries; 2 secondaries, 1 special.
Total projected value of deficits = £2.1M	Total projected value of deficits = £2.1M
Projected average secondary deficit = £658k Projected average special deficit = £831k	Projected average primary deficit = £63k Projected average secondary deficit = £686k Projected average special deficit = £300k

## 8.0 Planning school places

### 8.1 School sustainability

The sustainability of schools is largely influenced by three key factors which are usually related to each other:

- Falling pupil rolls
- School standards
- Financial difficulty

Where school closures have regrettably occurred in North Yorkshire these factors have been relevant. There have been six closures in the county over the last three years with one of these occurring in the constituency area.

### 8.2 Collaborative working

Collaborative working is two or more schools working together to the mutual benefit of their pupils with the overall aim of improving outcomes for all. This has the potential to broaden opportunities and contribute to efficiencies. There are now nine federations in the Richmond area. All of these federations are maintained schools with a single governing body and headteacher. 'Synergy', based at Brompton on Swale primary school, involves four primary schools collaborating under one executive headteacher.

### 8.3 Pupil rolls – current and future

The County Council has a statutory duty to ensure sufficient school places are available for every child under the Education Act 1996. For this purpose, it groups schools together into planning areas in accordance with the requirements of the Education and Skills Funding Agency. Appendix 1 shows the planning areas together with:

- Capacity in the planning area

- Current numbers on roll
- Projected future numbers
- Projected impact of approved housing developments

The County Council is carefully monitoring pupil numbers across the Richmond constituency area. A large proportion of the constituency is rural and served by small schools located within villages. A falling birth rate combined with changing demographics means that a number of small schools are facing financial challenges associated with low numbers on roll. Across the constituency the schools have worked innovatively to mitigate these challenges including forming local federations. The fluctuation of pupil numbers exacerbates the already challenging nature of school funding, particularly for smaller schools.

The general picture across the whole of the County shows projected growth in the urban areas contrasting with declining numbers in rural locations. There are several social and economic reasons for this including the availability and price of housing and employment factors.

Appendix 1 does not include projections of pupil yield from sites proposed in the Richmondshire or Hambleton Local Plans which do not yet have planning approval. Catterick Garrison and Northallerton are the urban centres within Richmondshire and Hambleton which will accommodate most of the growth over the Local Plan period. Catterick Garrison is made up of the three adjoining parishes of Hipswell, Colburn and Scotton and most of Richmondshire Local Plan's projected housing has been allocated within these parishes. As part of the usual Local Plan process Richmondshire District Council are preparing to review their plan and consider their options going forward. LA Officers will work with colleagues at RDC to consider Educational impact of any further plans. Most of the Hambleton Local Plan's projected housing in Northallerton has been allocated to the North Northallerton Development Area.

The key points to note within LA planning areas across the constituency area are:

- 8.4** *Catterick Area* – An announcement is expected shortly from the Ministry of Defence regarding the number of service personnel and families expected to be located at Catterick Garrison in future, following the Government's Integrated Review of Security, Defence, Development and Foreign Policy. Although the details are currently unknown there are likely to be a significant number of personnel and unit moves in and out.

Catterick Garrison is the main area of projected housing growth in the Richmondshire Local Plan. Over 300 service family houses have received planning approval and the Richmondshire Local Plan proposes significant open market housing, making the provision of school places a key issue for the County Council. There is still some uncertainty about the proposed service family and open market housing and, therefore, about the timing of the future

demand for school places. However, a new academy, known as Cambrai, has opened under phased and gradual growth to avoid destabilising existing local primary schools. Cambrai is currently a one form entry (1FE) school, but has the potential to increase to 2FE.

- 8.5** *Northallerton Area* – The six primary schools in Northallerton serve the existing housing, which is concentrated to the south of the town. However, the northern edge of the town is identified in the Local Plan as the preferred site for growth. North Northallerton is the strategic site for development and the proposed 1,380 dwellings will place demands on its educational infrastructure. Consequently, land has been safeguarded within the North Northallerton development for a new one form entry, 210 place primary school. Following public consultation the County Council secured planning permission and DfE approval and intended to deliver the School by September 2023. However, delays to the land transfer process, due to circumstances beyond our control, have recently seen a decision taken to delay the target opening date to September 2024. The latest pupil data indicates that growth has not been at the expected rate and we expect to be able to manage school place sufficiency in the interim period prior to 2024.

Northallerton School and Sixth Form has recently been transferred to the site of the former Allertonshire School. The Arete Academy Trust relocated the secondary school to the Allertonshire site, which is a larger site in Northallerton, in September 2021. The school has sufficient capacity to accommodate local plan housing and officers are currently considering options for future use of the vacated school site in Northallerton.

- 8.6** *Swaledale Area* – The already very small schools within Swaledale's outer areas face demographic pressures. The demographic trend in Swaledale's outer, rural areas led to the closure of Arkengarthdale Primary School. A falling birth rate, the availability and affordability of housing and employment factors create falling numbers in many schools. In contrast, schools in Swaledale's inner areas are projecting growth. Schools such as Brompton-on-Swale and Middleton Tyas have relatively high numbers on roll, and proposed housing in Richmondshire's Local Plan, such as the Gatherley Road development, will provide additional pupils within Brompton-on-Swale's catchment area.
- 8.7** *Stokesley Area* – Stokesley follows a similar pattern, with sparser populations in its outer areas. The closure of two schools along the Stokesley corridor has reduced some of the surplus spaces in the outer, more rural, areas. However, despite the consequent enlargement of catchment areas, there are still generally high surplus places in those remaining primary schools sitting along the corridor running from the centre of Stokesley out towards Northallerton.

The appended figures illustrate how both the primary and the secondary schools in Stokesley have surplus spaces. The developments proposed in



Stokesley by the Hambleton Local Plan are not forecast to generate a shortfall of spaces in either school.

**8.8** *Wensleydale Area* - Wensleydale does not echo the general picture across the constituency area of projected growth in the urban areas. Even in Leyburn, schools such as the Wensleydale School and Sixth Form have high surplus places. There are surplus places across the whole school system in Wensleydale and there is projected to be an increasing and significant surplus of secondary and primary spaces going forward. The rural areas of the constituency are characterised by small primary schools serving sparsely populated villages and even extensive super-sparse areas. Wensleydale's geography, combined with its low pupil numbers, has led to financial and organisational challenges for some schools.

**8.9** *Bedale Area* – Bedale High School currently has significant surplus spaces and therefore can absorb the anticipated pupil yield from the Local Plan. However, forecasts predict the housing growth could create a shortfall of places at Bedale Primary School. Consequently, three additional primary classrooms have been constructed through a combination of basic need funding and Section 106 developer contributions.

## **9.0 Recommendation**

**9.1** That Members note the report on educational factors in the Richmond constituency area.

Authors: Amanda Newbold (Assistant Director – Education and Skills), Howard Emmett (Assistant Director – Strategic Resources), Jane Le-Sage (Assistant Director – Inclusion), Andrew Dixon (Strategic Planning Manager)

Appendix 1 - School Place Planning data

## APPENDIX 1

### Planning Areas and forecast surplus/shortfall school places

School planning area	Places available as at 2020/2021	Number on Roll 2016/2017	Number on roll 2020/2021	Surplus Capacity 2020/2021	Forecast pupils as at 2025/2026	Pupils from current housing permissions until 2025/2026	Surplus capacity 2025/26
<b>PRIMARY</b>							
Bedale Bedale CE	420	324	347	73	300	52	68
Bedale Outer Area Aiskew, Leeming Bar CE Burneston CE (VA) Crakehall CE Primary Hackforth and Hornby CE Hunton and Arrathorne CP Leeming and Londonderry CP Leeming RAF CP Snape CP St. Nicholas CE Primary, West Tanfield Thornton Watlass CE	963	662	609	354	609	41	313
<b>Total</b>	<b>1383</b>	<b>986</b>	<b>956</b>	<b>427</b>	<b>907</b>	<b>93</b>	<b>381</b>
Catterick Garrison Carnagill CP Le Cateau CP Wavell Community Infant Wavell Community Junior Cambrai Primary Academy	1401	1003	1020	381	875	78	448
Catterick Outer Area Bolton-on-Swale St Mary's CE Colburn CP Hipswell CE Primary Michael Syddall CE (Aided)	818	611	717	101	672	65	81
<b>Total</b>	<b>2219</b>	<b>1614</b>	<b>1737</b>	<b>482</b>	<b>1547</b>	<b>143</b>	<b>529</b>
Northallerton Alverton CP Applegarth Primary Broomfield School Mill Hill CP Romanby Primary Sacred Heart RC	1225	1187	1218	7	1187	134	-96
Northallerton Outer Area Ainderby Steeple CE Appleton Wiske CP Brompton CP East Cowton CE Great Smeaton Academy Kirkby Fleetham CE Osmotherley Primary  (Inc South Otterington CE –other constituency)	813	544	581	232	537	37	239
<b>Total</b>	<b>2038</b>	<b>1731</b>	<b>1799</b>	<b>239</b>	<b>1724</b>	<b>171</b>	<b>143</b>

Stokesley Primary Area Stokesley Primary	399	289	204	195	160	55	184
Stokesley Primary Outer Area Bilsdale Midcable Chop Gate CE Carlton & Faceby CE VA Hutton Rudby Ingleby Greenhow CE VA Kirkby & Great Broughton CE VA Marwood CE VC Infant Roseberry Academy	835	694	711	124	631	23	181
<b>Total</b>	<b>1234</b>	<b>983</b>	<b>915</b>	<b>319</b>	<b>791</b>	<b>78</b>	<b>365</b>

Swaledale Primary Brompton-on-Swale CE Primary Middleton Tyas CE Richmond Methodist St Mary's RC Primary Trinity Academy Richmond	1229	1081	951	278	803	31	395
Swaledale Primary Outer Area Barton CE Primary Croft CE Primary Eppleby Forcett CE Gunnarside Methodist Melsonby Methodist North & South Cowton CP Ravensworth CE Primary Reeth CP	630	372	347	283	363	48	219
<b>Total</b>	<b>1859</b>	<b>1453</b>	<b>1298</b>	<b>561</b>	<b>1166</b>	<b>79</b>	<b>614</b>

Thirsk Outer Area Pickhill CE Primary and 8 schools outside the constituency area	<b>968</b>	<b>754</b>	<b>851</b>	<b>117</b>	<b>739</b>	<b>61</b>	<b>168</b>
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Wensleydale Primary Leyburn Primary	210	174	187	23	175	9	26
Wensleydale Primary Outer Area Askrigg VC Primary Bainbridge CE Primary & Nursery Hawes Primary Middleham CE Primary Spennithorne CE Primary West Burton CE	375	263	253	122	181	28	166
<b>Total</b>	<b>585</b>	<b>437</b>	<b>440</b>	<b>145</b>	<b>356</b>	<b>37</b>	<b>192</b>

<b>SECONDARY</b>							
Bedale Bedale High School	<b>935</b>	<b>593</b>	<b>488</b>	<b>447</b>	<b>582</b>	<b>51</b>	<b>302</b>

Catterick Risedale Sports and Community College	<b>925</b>	<b>430</b>	<b>576</b>	<b>349</b>	<b>644</b>	<b>101</b>	<b>180</b>
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Northallerton Northallerton School & Sixth Form	<b>1304</b>	<b>1138</b>	<b>1039</b>	<b>265</b>	<b>996</b>	<b>89</b>	<b>219</b>
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Stokesley Stokesley School	<b>1269</b>	<b>1174</b>	<b>1142</b>	<b>127</b>	<b>1092</b>	<b>41</b>	<b>136</b>
Swaledale Richmond School St Francis Xavier School	<b>2210</b>	<b>1899</b>	<b>1891</b>	<b>319</b>	<b>1940</b>	<b>40</b>	<b>230</b>
Wensleydale The Wensleydale School & 6 <sup>th</sup> Form	<b>492</b>	<b>426</b>	<b>310</b>	<b>182</b>	<b>342</b>	<b>25</b>	<b>125</b>

Note

- Figures above take into account outstanding housing permissions, but not undetermined planning applications or draft Local Plan proposals.

# Richmond (Yorks) Area Constituency Committee

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## EHE update

24<sup>th</sup> November 2021

Lead EOTAS – Sarah Fawcett

Agenda Item 7

# What is Elective Home Education?

The government's aim is to ensure all young people receive world-class education which allows them to reach their potential and live a more fulfilled life, regardless of background. That education should be provided in a safe environment, whether at school or at home.

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Elective Home Education (EHE) is a term used to describe a choice by parents/carers to provide education for their children at home - or at home and in some other way which they choose - instead of sending them to school full-time. This is different to education provided by a local authority otherwise than at a school - for example, tuition for children who are too ill to attend school.

We recognise that EHE is a key aspect of parental choice and is equal, in law, to education provided in school, however NYCC, as the Local Authority (LA), has a duty to be satisfied that all children in North Yorkshire are receiving suitable education.

# Background of EHE at NYCC

## **A Review of EHE undertaken in 2020 encompassing:**

- Pathway and roles across CYPS
- Reasons for EHE
- Oversight of appropriateness of education
- Advice, guidance and support for parents
- Powers if education is not deemed appropriate
- Policy and guidance

## **Changes informed by the review:**

- Responsibility for EHE has moved to The Inclusion Service
- Referral and monitoring pathway has been updated to join up responsibilities across the directorate for all areas – Early Help, School Improvement and Inclusion
- 4 EHE Advisors in post to manage the EHE processes across localities
- Policy & Guidance updated
- CYPS Info updated and series of webinars delivered to communicate developments
- Local Offer page updated



# New EHE Pathway: Pre-Decision Meeting

Chaired by EHE Advisor and attended by parents, school and any relevant professionals who are also working with the child or family such as Social Workers, Early Help Workers and Health Specialists. The purpose of the meeting is to:

- Discuss why EHE is being considered
- Explore all options available to parents
- Help overcome any issues which may have arisen in relation to school
- Ensure parents have all the information available to them regarding EHE including access to the DfE Guidance
- Introduce parents to a named contact who they can get in touch with regarding any queries

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**Cross Directorate** working from outset

Any concerns regarding Off-rolling are reported to School Improvement

Parent of year 11 '**My child and I found the NYCC local offer page very informative and supportive when considering EHE**'

Parent contemplating EHE 13 and 15 year old '**We understand the need for NYCC to be aware of those who are EHE and whether the education they are receiving is suitable**'

Parent's feedback on pre-decision meeting

**'Early help and yourself...helped to calm my child in the meeting...I am really grateful for that'**



# NYCC's oversight of the quality of education that is provided

- **Records** of children who are EHE
- EHE Advisor allocated to each parent/carer
- Contact within 5 working days, parent/carer has to satisfy the EHE Advisor '**efficient suitable full-time** education' in place for child's '**age, ability & aptitude**' every **12 months**
- Flexible & Supportive Approach

## Overall Factors

- Where the education takes place
- When the education takes place
- Resources/ Materials used
- Educational Content
- Evidence of Learning & Progress
- Appropriate for child's ability, interests & future choices
- Access to accreditation as appropriate
- Access to learning that will benefit adulthood
- Opportunities for socialisation & interaction

# NYCC's oversight of the quality of education that is provided: Feedback so far

Parent of two aged 13 and 15, first home visit from new EHE advisor:

**'I am really pleased there is now a designated team and contact for EHE. It has been needed for a long time'.**

Parent 9 year old:

**'Yes please to a visit. It will be good to meet you and show you what we have in place currently and for you to share any guidance and support that you may have access to.'**

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Parent of young person who is looking to sit exams early this year. They are new to the area but have been EHE previously:

**'Thank you for your help with finding places for my child to sit their GCSE's. That is very helpful'.**

EHE notification in the summer term for year 8 child: Family working with Early Help and struggling to offer an appropriate education at home. Family had recently moved area and had limited knowledge of schools and the admission process. EHE Advisor shared information regarding local schools and parents visited three. Child is now attending a school and as a result engaging in less risky behaviour in the community. Early Help have now closed and the young person is enjoying attending their new school.

# Education found suitable

Where the threshold is being met the EHE Advisors will arrange further contact around 12 months later. Parents can make contact with their EHE advisor at any point in between should they have any queries.

- 14 year old, Oxford Learning Trust online resources 3-6 hours a day maths, English language, English literature, economics, double award science and geography. Has a science tutor. Working at grade 7 in Maths, 6 in English Literature, 5 English Language, 5 in science. Shared work completed since July 2021. Is planning on ALEVELS for post-16 at Scarborough TEC. Interested in Architecture & Computing. Socialises with peers outside of normal school hours. **'I'm so relieved. You worry that you are not doing the right thing and you feel that the Council is going to judge you, but it's great to know you are there to contact if we get stuck'**
- 15 year old, Access to online IGCSEs / GCSE courses through Cambridge international. English and Maths tutor each week. Outdoor visits to local and distant places to supplement learning of life skills, environmental issues and the range of GCSE courses being studied. Completing the correct GCSEs, which will enable him to access the A-Levels of choice, before selecting a university to study his chosen course. Parents happy to discuss and share the education in place and also hope to develop more of a supportive community of EHE, within the local area. Parents now working with EHE Advisor to arrange a coffee morning and a termly Newsletter

# Education found unsuitable

If the education is not found suitable the EHE Advisor will let parents know in **what areas the education is falling down** and will recommend what changes need to be made for the education to become suitable. Parents will be given 4 weeks to act on the recommendations. At week 4 if the education is still not suitable an **EHE panel** will take place in a minimum of 15 days, they will look at the record of education in place plus any additional evidence parents wish to submit. Parents can choose to attend the panel or someone can represent them or alternatively they can submit electronic evidence or hard copies. The panel is made up of the Lead EOTAS, a Principal Advisor and a Medical Education Service (MES) Coordinator.

Cases we have found unsuitable:

- No evidence of any work & child not present
- No examples of work completed or progress made

# Unsuitable Education

## S.437 (1) & School Attendance Order (SAO)

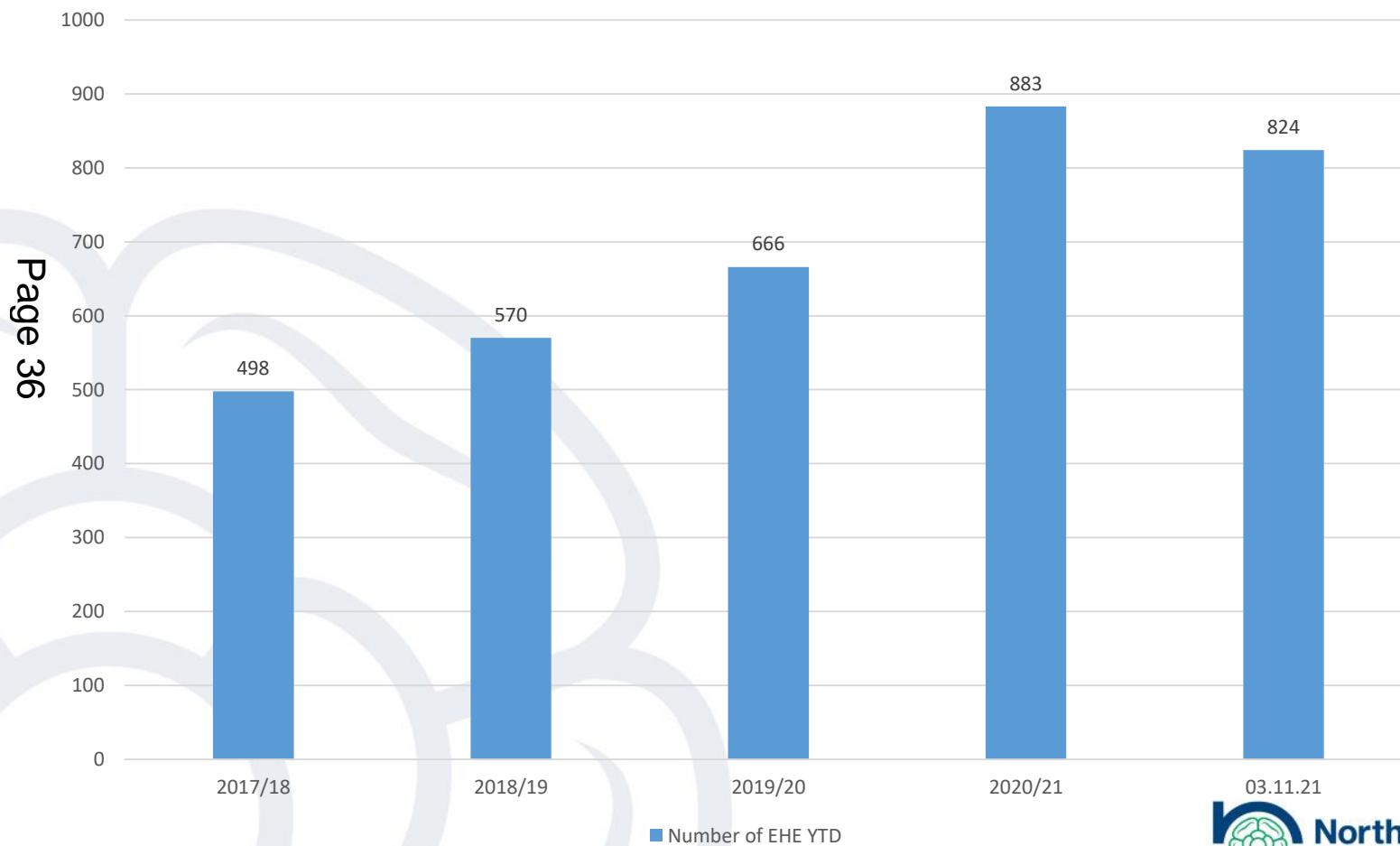
If the EHE panel find the education is not suitable the parents will be served a **notice under s.437 (1)** & will have 4 further weeks to satisfy NYCC that suitable education is in place before a **SAO** is served. The EHE Advisor will work alongside parents to ensure they understand why the education is not meeting the suitability threshold and will make recommendations regarding what changes need to be made to prevent a SAO from being served. If the recommendations are not acted upon and the education remains unsuitable a SAO will be served which will name the school the child needs to attend and from what date.

## Education Supervision Order (ESO)

If the SAO is not complied with parents may face prosecution and NYCC may apply to the courts for an **ESO** which will require parents and their child to follow directions made in the order.

# Context

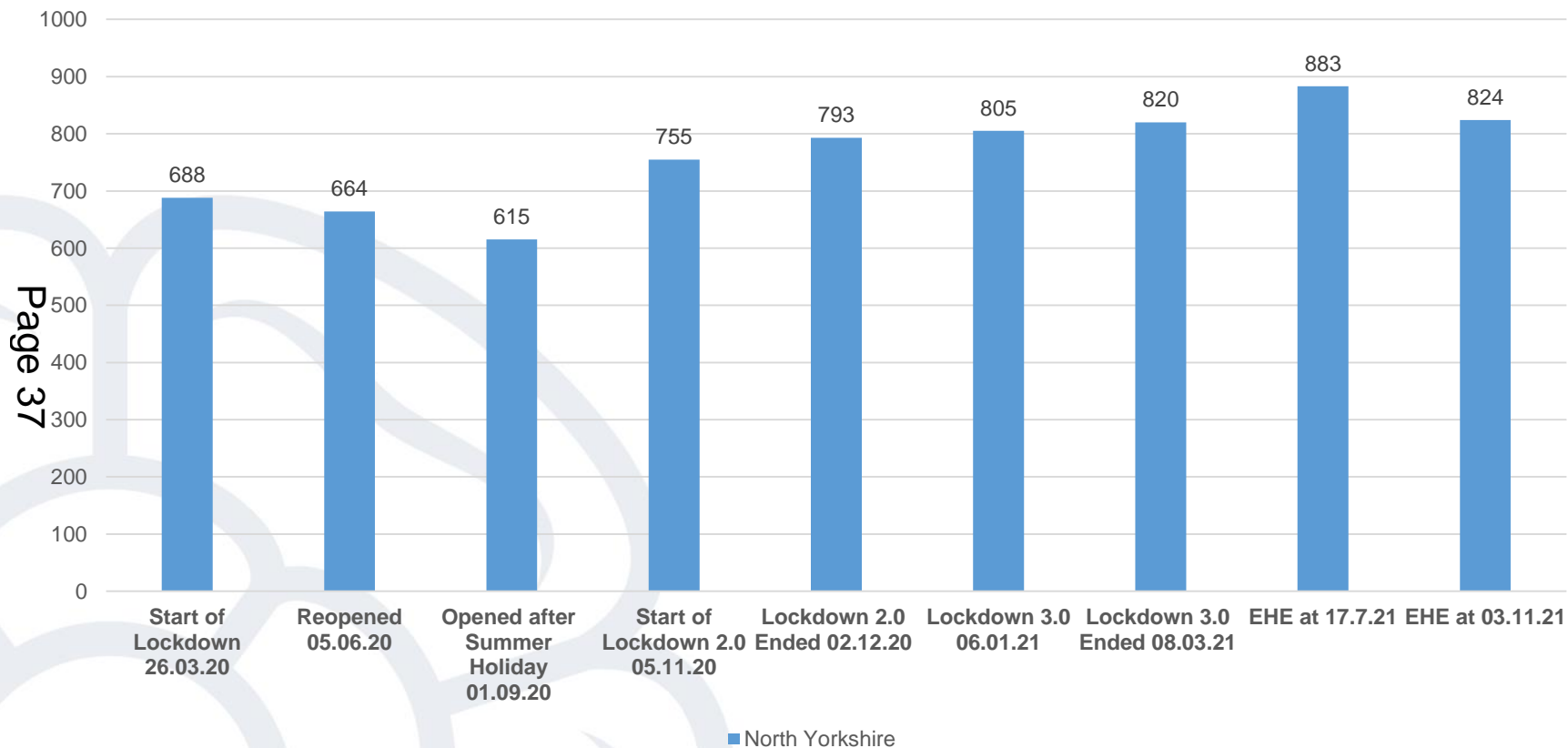
Number of EHE Year To Date





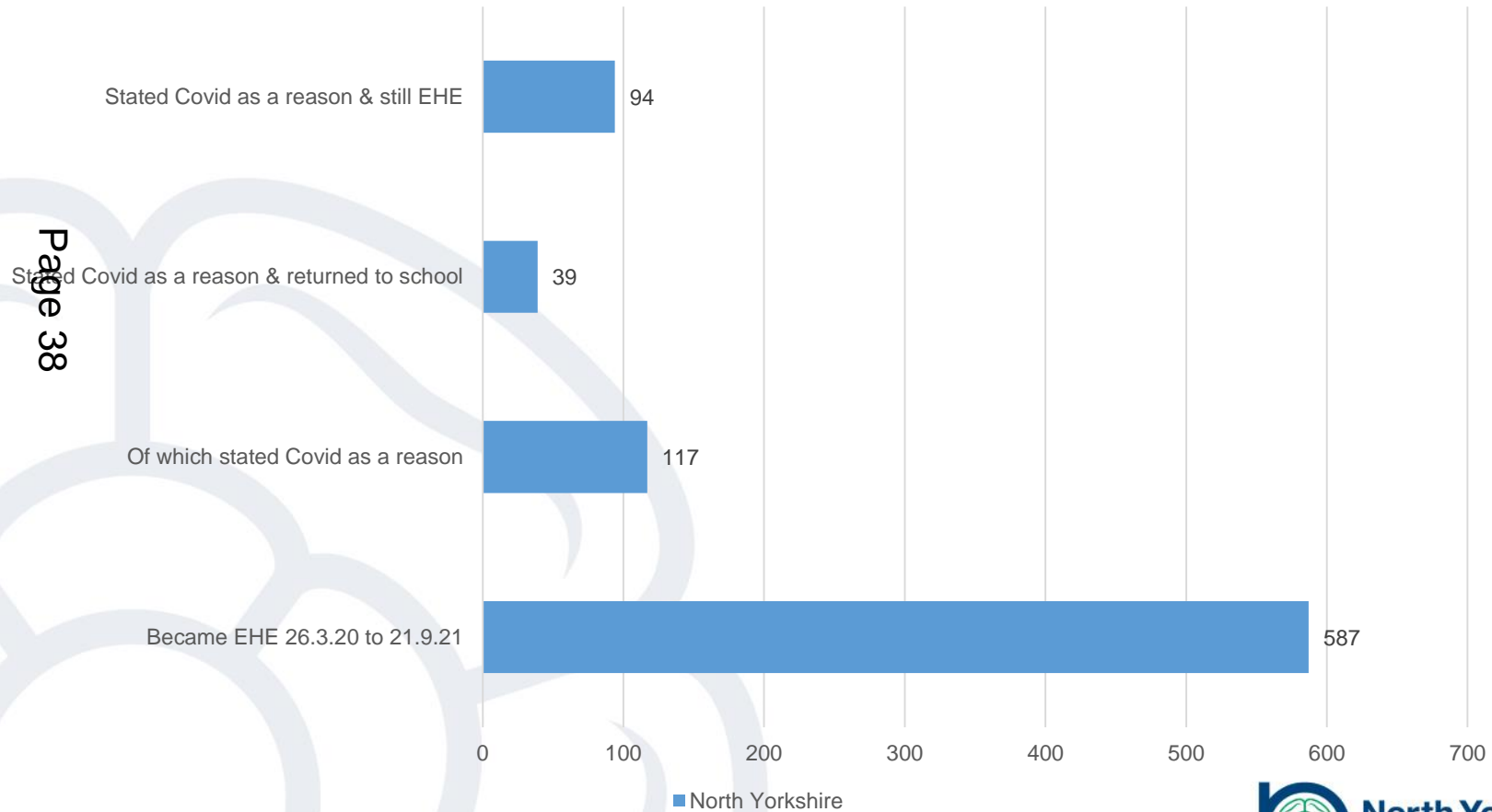
# Impact of Covid-19

Number of children EHE



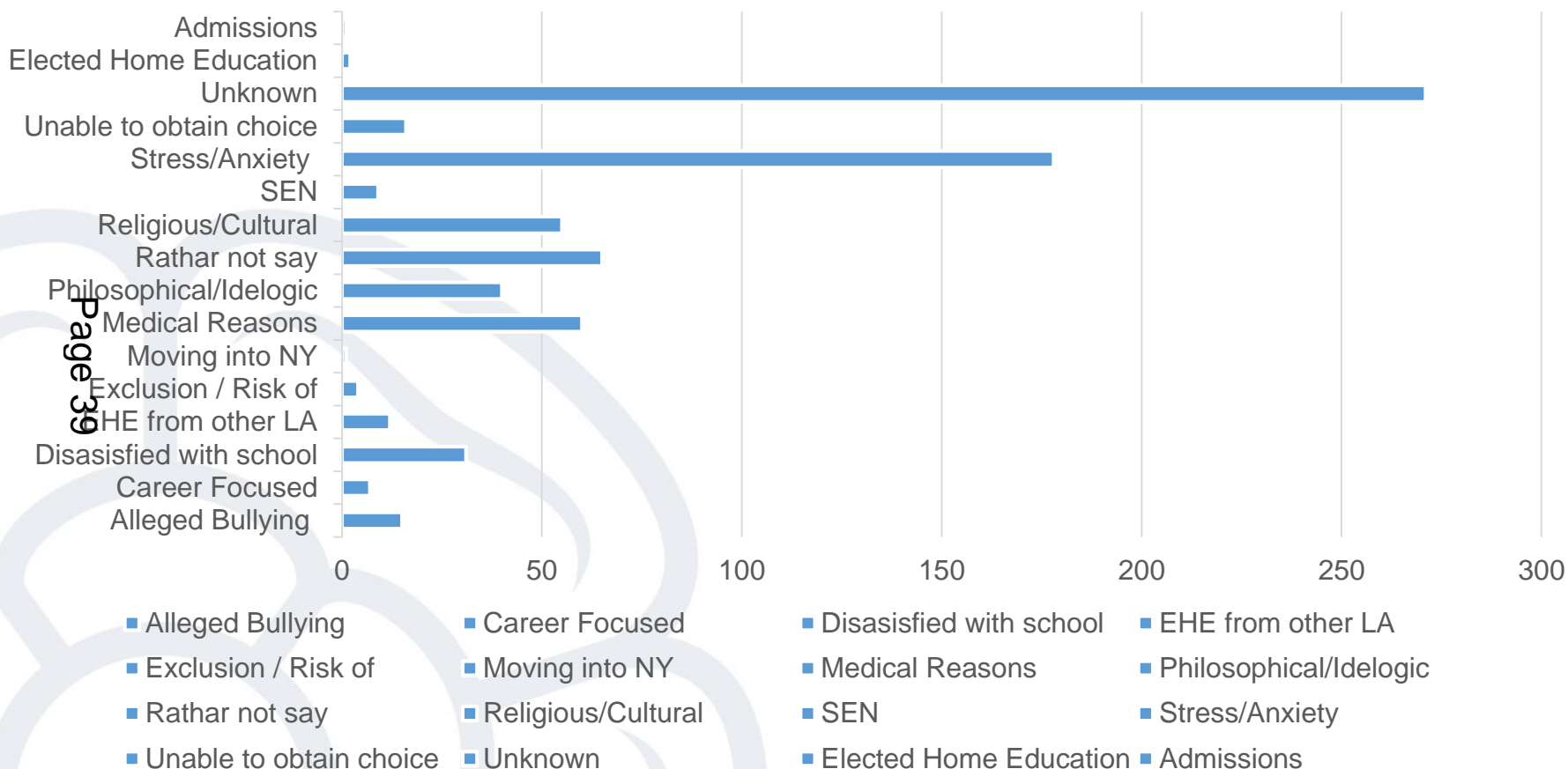
# Became EHE due to Covid-19

## North Yorkshire



# Reasons for becoming EHE

## Reasons



# Vulnerable Group

Pupils EHE at date shown by Vulnerable group:			
	at 17th July (last day of term)		
Pupil Type:	2021	2020	2019
GRT (Gypsy/Roma, White Irish Traveller)	69	65	44
EHC plan	35	22	27
SEN Support	158	120	106
FSM	28	36	49

# House of Commons Education Committee

## Strengthening Home Education Third Report

### July 2021

- DfE does not collect national figures on the number of children who are EHE

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Recognises the Government cannot say with confidence that a suitable education is being provided to every child

- Without a national register for EHE we cannot know how many children in EHE are receiving a suitable education

# Recommendations

- A **statutory register** for children who do not receive their principal education in a mainstream school is essential
- To ensure that families who are considering EHE receive the right information at the right time to make the best decision for their children, a creation of an **independent, neutral advocate** which has the responsibility for **co-ordinating all statutory SEND processes** and could **support families** where a choice about EHE is being made.
- The use of **independent advocates** in cases where a **pupil is excluded** from school for more than five non-consecutive days in a school year. This could guard against coercive off-rolling and provide families considering EHE with neutral guidance.

# Recommendations

-SEND Review to address the need for **consistent and sufficient support** for children with **SEND**, no matter where they are educated.

- Provide LA's with a set of **clear criteria** against which the suitability of education can be assessed, taking into account the full range of pedagogical approaches taken in EHE, as well as the age, ability and aptitude of individual children, including where they may have SEND.

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LA' must have the **ability to see children** (at a venue of the family's choosing) and **evidence of their progress** as appropriate, even where educational content and style varies widely from the school curriculum.

- The Department must also take responsibility for collating and analysing data about children receiving EHE so we can better understand the diversity of their needs and achievements.



# Recommendations

- Commission and publish research on the **life chances** and **social outcomes** of EHE children working in partnership with the full range of EHE communities and measuring 'hard' outcomes such as literacy and numeracy as well as 'soft' outcomes. These 'soft' outcomes could include less quantifiable factors such as mental wellbeing.

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place a duty on every LA to ensure that home-educated children and young people have **fair access to centres** where they can sit accredited public examinations, with the Government meeting the entry costs for those exams.

- must indicate **what level of numeracy and literacy is sufficient**, in its view, to enable an adult who received EHE as a child to “function as an independent citizen in the UK.”

# Next Steps for NYCC

- Develop EHE Dashboard to gather attainment data for EHE cohort & their post-16 destinations
- Report on how many children are receiving suitable education vs unsuitable
- Monitor impact of pre-decision meetings
- Monitor impact of legal action
- Develop One Minute Guides for parents on exam centres, access arrangements, exam entries,

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# A child explaining why they want to be EHE

[\\*OC\\_views and education plan\\_child explaining why they want to EHE.pdf](#)

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**North Yorkshire County Council  
Richmond (Yorks) Constituency Committee – 24 November 2021  
North Northallerton Bridge - update**

**1.0 Purpose of the Report**

- 1.1 To keep Members informed of ongoing progress on the delivery of the Bridge at the North Northallerton Development and to update on the progress of the works required to address the flooding issue on the A684 near the new roundabout.

**2.0 Update on the Bridge Delivery**

- 2.1 The bridge beams and permanent formwork are now in place. They were lifted into place in three operations that included a night-time “possession” of the railway to enable the beams over the railway to be placed.
- 2.2 Work is ongoing on the construction of the reinforced concrete beck. One concrete pour has been completed.
- 2.3 The contractor has not formally updated the construction programme since the last update. They are still programmed to complete the works in late January 2022.
- 2.4 Highways officers continue to work with the developers, their contractors and Network Rail to ensure that the works are delivered in a timely manner and constructed to the necessary standards. Once the bridge is completed final works and checks on the full route of the link road will be undertaken before the complete route is opened to through traffic.

**3.0 Update on the A684 Flooding issue**

- 3.1 As requested by Members this report is also continuing to update on the works to address the flooding issues on the A684 near the new roundabout. This work is outside of the bridge construction contract but is related to the overall North Northallerton development.
- 3.2 NYCC have agreed to deliver the works on behalf of Taylor Wimpy. These are:
- Providing a new road crossing of the A684 from the existing drainage system in the eastern verge to a new manhole west of the A684. A pipe will then be connected to the manhole and taken across the field to outfall into the Stell. This will take the land water (and some highway water) from the east side of the A684 to the Stell, as originally planned at the north end of site.
  - Providing a section of pipe from the existing drain in the western verge of the A684 to the new Yorkshire Water drainage system within the development which will carry the existing highway water, as agreed with the County Council in its role as Lead Local Flood Authority (LLFA).
- 3.3 NYCC land agents are working with the landowners Agent on an agreement to provide the new drain from the existing highway drainage system across the field to the Stell at the northern end of the development.

- 3.4 The County Council's new company North Yorkshire Highways is currently planning the works and we anticipate receiving a programme date within the next week. A verbal update will be provided at the Committee.
- 3.5 To confirm, Taylor Wimpy will pay NYCC for all costs associated with any works that are carried out on their behalf.

<b>4.0 Recommendation</b>
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- |   |
|---|
| 4.1 The contents of the report are noted. |
|---|

Author: Pam Johnson  
Highways and Transportation  
Business and Environmental Services  
North Yorkshire County Council  
08 November 2021





## North Yorkshire County Council

### Richmond (Yorks) Area Constituency Committee

24<sup>th</sup> November 2021

### Work Programme

#### Purpose of Report

That Members review the Committee's work programme, taking into account the outcome of discussions on previous agenda items and any other developments taking place across the area.

#### Work Programme

The most recent Work Programme is attached at **Appendix 1** and takes account of the areas of work identified at previous meetings. The items in the future Work Programme could be considered during 2021/22 and Members can prioritise these for consideration at future meetings.

Given the situation in 2020 and 2021, with the COVID 19 pandemic, it is recommended that the Committee regularly revisits the Work Programme to review areas that could be covered in forthcoming meetings, in response to the situation created by the pandemic, with additional, relevant items identified by Members added to the Work Programme.

#### Remit of the committee

The Area Constituency Committees:

- Act as a forum for Members to bring forward issues affecting their local Electoral Divisions
- Hear and respond to questions and statements from members of the public relating to anything affecting the community within the constituency area
- Agree a Work Programme which lists items of business which the Committee wishes to consider at future meetings
- Undertake meaningful scrutiny of local health issues within their constituency area, complementing the strategic work undertaken by the Scrutiny of Health Committee

- Undertake meaningful scrutiny of local transport issues within their constituency area, complementing the strategic work undertaken by Transport, Economy and Environment Overview and Scrutiny Committee
- Act as consultees in major decisions that affect their constituency area (including responding to consultations)
- Make recommendations on the application of Innovation funding (supported by the Stronger Communities Team)
- Develop a working relationship with the local MP, sharing updates and information on relevant local issues being addressed by the committee.

### **Scheduled meeting dates**

As in recent years, Members are again invited to determine whether they wish to have an additional meeting, in early January 2022, to consider a review of proposals for the County Council's Annual Budget for 2022/23.

The scheduled meeting dates for 2021/22 meetings are as follows:-

- Potential January Meeting – tbc - – Annual review of the County Council's budget
- 10am on Wednesday 23<sup>rd</sup> March 2022

The proposed Meeting dates for 2022/23 are set out below and are all subject to confirmation and Members' agreement

8<sup>th</sup> June 2022

7<sup>th</sup> September 2022

23<sup>rd</sup> November 2022

22<sup>nd</sup> March 2023

All Meetings are on Wednesday at 10am.

### **Recommendation**

- (i) Members are asked to consider and develop the Committee's Work Programme;
- (ii) Consider holding an additional Meeting of the Committee in early January 2022 to consider a review of proposals for the County Council's Annual Budget for 2022/23.
- (iii) Note the date and time of scheduled meetings for 2021/22 as detailed and comment on the proposed Meeting dates for 2022/23.

Steve Loach  
Democratic Services

November 2021

**Richmond (Yorks) Area Constituency Committee  
Work Programme 2020/21**

**2pm on Friday 8<sup>th</sup> January 2021**

Subject	Description
Melsonby Flooding and Drainage Issues	To provide a briefing on this matter following a meeting between local representatives and Northumbrian Water.
Hambleton District Council Off-Street Parking Places Amendment Order	To advise the committee of proposals submitted by Hambleton District Council regarding off-street parking places and seeking its views and comments on them.
County Council Budget 2021/2022	To provide Members with an opportunity to comment on proposals for the County Council's Budget for 2021/22
Work Programme	To consider the Committee's Work Programme

**10.00 a.m. on Wednesday 24<sup>th</sup> March 2021**

Subject	Description
COVID 19 – Executive Member Update	To provide an update on the County Council's response to the pandemic.
Stronger Communities	To provide details of the team's response to COVID19 Social Isolation and Approach to Community Efforts
Lorry Driver parking in the area - update	An update report will be provided on this issue
Digital support for children, young people and schools during the pandemic	To provide details of the support given to date.

North Northallerton Infrastructure and Development project	An update report will be provided on this issue
Work Programme	To consider the Committee's Work Programme
<b>10am on Wednesday 9<sup>th</sup> June 2021</b>	
<b>Subject</b>	<b>Description</b>
Appointments to Committees and Outside Bodies	To extend the appointments made by ACCs to Committees and Outside Bodies following the postponement of the County Council elections
COVID 19 – Executive Member Update	To provide an update on the County Council's response to the pandemic.
Initial approach to economic recovery following the pandemic	To receive a presentation on this issue
Area Highways	To receive an update on matters related to Area Highways
Digital Demand Responsive Bus Service	To consider the developments taking place in relation to this issue
North Northallerton Infrastructure and Development project	An update report will be provided on this issue
Work Programme	To consider the Committee's Work Programme
<b>10.00 a.m. on Wednesday 8<sup>th</sup> September 2021</b>	
<b>Subject</b>	<b>Description</b>
COVID 19 – Executive Member Update	To provide an update on the County Council's response to the pandemic.
Rural Commission – Findings and recommendations	To undertake a discussion in respect of the findings and recommendations of the Rural Commission.

North Northallerton Infrastructure and Development project	An update report will be provided on this issue
North Yorkshire Police, Fire and Crime Commissioner – Introduction and discussion	The new North Yorkshire Police, Fire and Crime Commissioner, Philip Allott, will attend to introduce himself to Members and undertake a discussion on relative issues with the Committee.
Work Programme	To consider the Committee's Work Programme

### 10.00 am on Wednesday 24<sup>th</sup> November 2021

Subject	Description
COVID 19 and LGR – Executive Member Update	To provide an update on the County Council's response to the pandemic and on the progress made in respect of Local Government Reorganisation.
Flooding Issues	To undertake a discussion with NYCC Flooding Officers, the NFU, the Environment Agency and Internal drainage Boards regarding flooding issues and the co-ordinated efforts to address these.
Catterick Garrison - Development	To consider the latest information in respect of the development of Catterick Garrison
North Northallerton Infrastructure and Development project	An update report will be provided on this issue
Winter Gritting Programme	To discuss the Winter Gritting Programme and priorities
Work Programme	To consider the Committee's Work Programme

### Early January 2022 – Meeting, Date and Time to be confirmed

County Council Budget 2022/2023	To provide Members with an opportunity to comment on proposals for the County Council's Budget for 2022/23
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**10am on Wednesday 23<sup>rd</sup> March 2022**

<b>Subject</b>	<b>Description</b>
COVID 19 and LGR – Executive Member Update	To provide an update on the County Council's response to the pandemic and on the progress made in respect of Local Government Reorganisation.
Catterick Garrison - Development	To consider the latest information in respect of the development of Catterick Garrison
Development of the Catterick Integrated Care Campus	The Scrutiny of Health Committee will refer this matter to the ACC at its and the ongoing scrutiny of the CICC will then be led by the ACC
Healthy Child Programme	An update on the position regarding the Healthy Child Programme following the end of the current contract and the development of a new provision.
North Northallerton Infrastructure and Development project	An update report will be provided on this issue
Work Programme	To consider the Committee's Work Programme

**Issues identified for future work programme**

<b>Subject</b>	<b>Description</b>
Discussion of issues with Local MP	Rishi Sunak will be attending to discuss topical issues – dependent upon commitments
Development of the Catterick Integrated Care Campus	The Scrutiny of Health Committee will refer this matter to the ACC at its and the ongoing scrutiny of the CICC will then be led by the ACC (March 2022)
Supported Living	Update on implementation of review
Lorry Driver parking	Follow up to consider how issue is being addressed following earlier consideration
Schools educational achievement and finance	To receive an annual update on these issues

Small Schools	Review of educational outcomes at small schools – linked to the Young People’s Overview and Scrutiny Committee
Delayed Transfers of Care	Further review of work by Health and Social Care to reduce Delayed Transfers of Care following consultation – linked to the Care and Independence Overview and Scrutiny Committee
The development of Catterick Garrison	To further consider the impact of such a large confluence of people who are not local to the area and how this might be mitigated (following on from 29 August 2018).
Friary and Friarage Hospitals	To consider updates on these facilities.
Provision of a Northallerton Relief Road	To consider any progress on the provision of a Relief Road.
Healthy Child Programme	An update on the position regarding the Healthy Child Programme following the end of the current contract and the development of a new provision.
Health Issues relating to e-cigarettes	To consider further national guidance in relation to health concerns in relation to the use of e-cigarettes
Safety on the Constituency Area’s roads	A Joint report by Highways and Public Health to consider data relating to incidents that have occurred on the Constituency Area’s roads and the work being carried out to address these.
Mental Health	A report on how mental health issues are being addressed in the area.

Scheduled meeting dates for 2021/22

Wednesday 23<sup>rd</sup> March 2022 at 10am

Proposed Meeting dates for 2022/23 – all subject to confirmation and Members’ agreement

8<sup>th</sup> June 2022

7<sup>th</sup> September 2022

23<sup>rd</sup> November 2022

22<sup>nd</sup> March 2023

All Meetings are on Wednesday at 10am.



